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Restructuring PAPER

ON A

PROPOSED Project restructuring

of

THE NATIONAL Disaster Vulnerability Reduction PROJECT
First Phase APL

LOAN IBRD-7293

MAY 10, 2005

TO THE

REPUBLIC OF COLOMBIA

DECEMBER 13, 2011

Sustainable Development Department
Colombia and Mexico Country Management Unit

Latin America and the Caribbean Region

ABBREVIATIONS AND ACRONYMS

APL Adaptable Program Loan

DGR Directorate for Risk Management

DPAD National Directorate of Disaster Prevention and Response

DNP National Planning Department

DRIS Disaster Risk Information System

EA Environmental Assessment

EBI Basic Investment Statistics

EMP Environmental Management Plan

FINDETER Municipal Finance Agency

FM Financial Management

FMR Financial Monitoring Reports

FNC National Calamity Fund

FY Fiscal Year

GIS Geographic Information System

GoC Government of Colombia

GPC Risk Management Group

IDEAM Institute for Hydrology, Meteorology and Environment Studies

INGEOMINAS National Geological and Mining Institute

INVIAS National Roads Institute

ISR Implementation Status Report

IP Implementation Progress

MEN Ministry of Education

MHCP Ministry of Public Finance and Public Credit

MAVDT Ministry of Environment, Housing and Territorial Development

MVCT Ministry of Housing, Cities and Territories

MOPT Ministry of Transport and Public Works

MPS Ministry of Social Protection

PDMs Municipal Development Plans

PDO Project Development Objective

PNPAD National Disaster Prevention and Attention Plan

POTs Land Use Plans

SA Special Account

SNPAD National System for Disaster Prevention and Emergency Response

TA Technical Assistance

VMA Vice Ministry for Environment

VMVDT Vice Ministry for Housing and Urban Development

|  |  |  |
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**Colombia**

**National Disaster Vulnerability Reduction Project
First Phase APL**

P082429

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**COLOMBIA NATIONAL DISASTER VULNERABILITY
REDUCTION PROJECT FIRST PHASE APL**

**Restructuring Paper**

# SUMMARY

This Restructuring Paper summarizes the request from the Government of Colombia (GoC), dated August 19, 2011, to introduce changes in the Colombia National Disaster Vulnerability Reduction Project First Phase APL. This is a Level 2 Restructuring, and there is no change in the Project Development Objective (PDO). The three proposed changes are: a) reallocation of US$16.13 million from disbursement Category 2 (Recognizing Costs) to disbursement Category 1 (Investments), b) extension of closing date from December 31, 2011 to August 31, 2013, and c) increase in the Special Account (SA) quota for Category 1 from US$2 million to US$4.5 million.

The Project was approved on May 10, 2005 and declared effective on November 29, 2005 for US$260 million. The first restructuring was approved in May 2009, in which US$150 million was cancelled and applied to the first Disaster Risk Management DPL with a CAT DDO, for a revised loan total of US$110 million with an undisbursed balance of $US59.5 million. The Project was subsequently restructured in March 2010 and May 2011 for the reallocation of resources from Category 2 to Category 1. The undisbursed balance as of November 23, 2011 was US$21.55 million (19.6% of loan proceeds).

The Government of Colombia (GoC) is pleased with the investments made in vulnerability reduction (Category 1) by the executing agencies and has therefore requested the redistribution of funds to continue and boost these investments. Accordingly, the Borrower has proposed changes in the 2011-2013 outcome indicator targets that do not change the scope of activities but expand the reach of activities under Category 1. The Borrower has therefore requested the accompanying extension of the closing date and the increase in the SA quota to help the implementing agencies achieve the investment objectives planned for Category 1.

# PROJECT STATUS

The project has made significant progress towards achieving its Project Development Objective. To date the GoC has complied with the attainment of the Project’s Outcome Indicator, and as a result 434 municipalities have hazard risk management programs which corresponds to 92% of the agreed target of 472 municipalities.

Similarly, there has been significant progress in the Intermediate Outcome Indicators of the project components (see Annex 1). Component A (Disaster Risk Identification) shows 42% of the National System for Disaster Prevention and Emergency Response (SNPAD) integrated into the Disaster Risk Information System (DRIS), due to the establishment of information sharing agreements for several entities of SNPAD. Under Component B (Disaster Risk Reduction), 795 municipalities have received technical assistance on hazard risk reduction, corresponding to 111% of the target agreed, and equivalent to 714 municipalities. Progress is also evident in Component C (Institutional Development), with 80% of the draft of "Policy Guidelines for Settlements in High Risk Zones” completed, and for Component D (enhanced capacity to promote risk awareness and emergency preparedness), under which 46 municipalities have been covered by the environmental education for risk management activities administered by Ministry of Housing, Cities and Territories (MVCT)[[1]](#footnote-1). Component E (Risk Financing) shows that 60% of the draft "Policy Guidelines for Risk Financing Protection Mechanisms” has been completed. The Bank team finds that the GoC’s request for reallocating funds to Category 1 is a clear indication of the success of the project given that the GoC seeks to increase the Bank’s financing for Technical Assistance.

The current Implementation Summary Report (ISR) Rating (June 15, 2011) is ‘Satisfactory’ for both the Progress towards achievement of the PDO and the Overall Implementation Progress (IP). Progress in project implementation can be summarized through the following points: (i) expansion of budget available to fund Category 1 from US$10 million to US$21.5 million based on the first reallocation issued in March 25, 2010, and the second reallocation issued in May 11, 2011, (ii) satisfactory implementation of development objectives of the Project on agreed targets for 2010 and 2011, and (iii) satisfactory financial performance and budget execution of Category 1. Of the total loan amount of US$110 million, there is an undisbursed balance of US$21.55 million (19.6% of loan proceeds) as of November 23, 2011. Table 1 summarizes the project’s ISR ratings since January 2010.

**Table 1: Summary of ISR Ratings for the Project (last 3 ISRs)**

|  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- |
| Date | PDO | IP | FM | Project Management | Counterpart Funding | Procurement | M&E |
| 06-15-11 | S | S | MU | S | S | S | S |
| 09-22-10 | S | S | MU | S | S | MS | S |
| 01- 21-10 | S | S | MS | S | S | S | S |

Note: PDO stands for Project Development Objective (the indicator is measuring progress towards achievement of the PDO). IP is the Overall Implementation Progress, FM is financial management, and M&E is monitoring and evaluation. S means Satisfactory, MS Moderately Satisfactory, and MU Moderately Unsatisfactory.

Financial Management (FM) for the Project is currently rated Moderately Unsatisfactory, as per the FM supervision of May 19, 2011, due to identified expenditures exceeding the defined procurement thresholds for Category 2. The Bank completed a review of these expenditures in November 2011, and found them to be eligible for Bank financing. In addition, it is not anticipated that the Government will fully execute loan proceeds associated with Category 2 based on low disbursement in 2010 (US$0.6 million) and in 2011 (US$0.3 million). Therefore, the Borrower’s request to allocate all remaining funds from Category 2 to Category 1 is in accordance with disbursement progress. Since the reallocation is moving remaining resources from the category that has had low disbursement and caused low FM ratings, the Bank team expects that the rating will be upgraded during the next FM mission scheduled for December 6-7, 2011.There are no outstanding Audit Reports.

# PROPOSED CHANGES

The proposed restructuring does not change the Project Development Objective (PDO), and the PDO continues to be achievable. The proposed changes are the following:

* **Closing date**

The Borrower has requested an extension of the closing date for the Project from December 31, 2011 to November 30, 2013. The proposed extension is necessary to fulfill the goals specified in the Project Appraisal Document. The Bank team believes that the Project could be completed in a period of 18 months based on an analysis of the implementation schedule, and to provide for contingencies, is therefore seeking approval of a 20 month extension. The GoC has been informed of this 20 month extension and has concurred. Thus, the revised closing date would be August 31, 2013. This will be the first extension of the project’s closing date. The Bank team believes that the extension is warranted, as Category 1 (Investments) activities have a longer implementation time frame than Category 2 (Recognizing Costs) activities, from where funds are being reallocated. This implies the reallocation of funds from small scale civil works for disaster risk reduction, towards upstream activities including disaster risk identification, municipal risk analysis, institutional development, awareness and preparedness, and risk financing

* **Financing Reallocation**

The Borrower has requested a reallocation from Category 2 (Recognizing Costs) to Category 1 (Investments). This implies the recategorization of funds away from small scale civil works for disaster risk reduction, towards upstream activities including disaster risk identification, municipal risk analysis, institutional development, awareness and preparedness, and risk financing. The proposed reallocation of US$16.13 million from Category 2 to Category 1 will have a positive impact on the Project's development indicators. The Project objectives financed with Category 2 funds have already been achieved. With additional funds under Category 1, the client is able to expand the coverage of the Project and raise the targets for the Project outcome indicators for 2011-2013. Therefore, the request is likely to have a positive effect on the Project's development impact.

Proceeds for the Loan will be reallocated as follows:

|  |  |  |  |
| --- | --- | --- | --- |
| **Category of Expenditure\*** | **Allocation (US$)** | **% of Expenditures to be Financed** | **% of Loan Financing** |
| *Current* | *Current* | *Revised* |  | *Current* | *Revised* |
| **Category 1:** Goods, works, services,training, and Operatingcosts under Parts A, B.1, B.3, C, D and E.1 of the Project | 21,500,000.00 | 37,634,384.80 | 100% | 14% | 36.13% |
| **Category 2:** Goods, works, and services with respect to Risk Reduction Investments under Part B.2 of the Project | 88,500,000.00 | 72,365,615.20 | 100% | 86% | 63.87% |

\* Note that Category 3, Critical Imports for disaster emergency assistance under Part E.2 of the Project, for US$150,000,000.00, 50% of expenditures to be financed, was cancelled as per the Project Restructuring of May, 2009. A DPL with CAT DDO was processed in its place.

* **Results/indicators**

The Borrower has requested a 23 month extension and proposed changes in the 2011-2013 outcome indicator targets that do not change the scope of activities but expand the reach (number of beneficiary municipalities and number of risk monitoring networks) of the capacity building activities in the original project design. With this restructuring, including the extension of the closing date by a period of 20 months, the project development objectives continue to be achievable.

The updated targets include having 632 municipalities with action plans for incorporating Risk in Land Use Plans and/or Municipal Risk Management Plans (Baseline: 472). In addition, the Borrower proposes to have 1098 municipalities with technical assistance on hazard risk reduction, which corresponds to 100% of the municipalities in the country (Baseline: 714). Note also that this is 154% of the target agreed for 2010. Similarly, the updated target for the environmental education for risk management component is to have 112 municipalities covered (Baseline: 88).

* **Special Account (Increase of threshold)**

The GoC has requested an increase on the threshold of the Special Account from US$2 million to US$4.5 million (a 125% of increase). This would help the implementing agencies to make progress on the commitments already established and achieve the investment objectives planned for Category 1 within the proposed period of time under the project extension. The estimated flow of funds for Category 1 is the following:

**Category 1: Estimated Disbursements (US$ million per Bank Fiscal Year (FY))**

|  |  |  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **FY** | **2006** | **2007** | **2008** | **2009** | **2010** | **2011** | **2012**  | **2013** | **2014** | **Total** |
| First semester | 0.05 | 0.35 | 2.0 | 2.0 | 1.1 | 3.2 | 3.4 | 4.0 | 2.0 | 18.1 |
| Second semester | 0.05 | 0.35 | 2.2 | 2.5 | 2.0 | 3.3 | 4.4 | 4.0 | 0.7 | 19.5 |
| Cumulative | 0.1 | 0.7 | 4.2 | 4.5 | 3.1 | 6.5 | 7.8 | 8.0 | 2.7 | 37.6 |

\*Note that of the US$110 million Loan total, US$88.5 million has been disbursed. A total of US$21.5 million remains undisbursed, which would all now be under Category 1. At project completion, total disbursement for Category 1 should be US$37.6 million.

# APPRAISAL SUMMARY

The only change in impact from the original project appraisal summary is technical (there is an increase in the targets for the project), as detailed below.

* **Technical**

The proposed changes do not change the scope of activities but expand the reach (e.g. number of beneficiary municipalities) of the capacity building activities in the original project design, as detailed in Annex 1. A revised implementation schedule and procurement plan (dated October 19, 2011) has been approved and is on file.

**ANNEX 1:
Results Framework and Monitoring**

**COLOMBIA: National Disaster Vulnerability Reduction Project First Phase APL**

|  |  |  |
| --- | --- | --- |
| **PDO** | **Project Outcome Indicators** | **Use of Project Outcome Indicators** |
| Current | Proposed | Current | Proposed | Current | Proposed |
| PDO is to strengthen national and local disaster risk management capacity | Same | 43% (472) of municipalities have hazard risk management program | 58% (632) of municipalities have hazard risk management program | YR 1: Program Methodology is designed, data collected and baselines are createdYR 2-3: Follow up data collection will allow to monitor objectivesYR 4-7: Adjust the program based on feedback from previous yearsYR 8: Mainstream strategy and undertake program evaluation | Based on the positive feedback obtained previously, the GoC upon discussion with the Bank team decided to increase the percentage of municipalities with hazard risk management program. Monitoring will continue to ensure that the new target is reached. |
| **Intermediate Outcomes** | **Intermediate Outcome Indicators** | **Use of Intermediate Outcome Monitoring** |
| Current | Proposed | Current | Proposed | Current | Proposed |
| COMPONENT A:Increased capacity for identifying and monitoring risk | Same | 100% of the SNPAD integrated to DRIS. 100% = 7 information sharing agreements with SNPAD entities legalized (IDEAM, INGEOMINAS and IGAC)/7 convention scheduled | Same | Information obtained thus far through various supervision missions has confirmed the need to maintain the initial target of 100%.Information sharing agreements including 3 entities have already been completed (June 2011 ISR)  | SameMonitoring will continue to ensure that the target is reached. |
| COMPONENT B:Local and sector capacity for risk reduction improved | Same | At least 65% (714) of municipalities are educated, trained and aware of hazard risk reduction | At least 100% (1098) of municipalities are educated, trained and aware of hazard risk reduction | The high level of satisfactory evaluations resulting from close and intense monitoring from GoC motivated the Government to increase the number of municipalities receiving guidelines and/or workshop for risk reduction. Already, these activities have been completed 111% (795 municipalities, June 2011 ISR). | SameClose follow up is planned to guarantee achievement of the new target. |
| COMPONENT C:Institutional capacity for disaster risk management strengthened | Same | National policy defining government responsibility in disaster management and reconstruction“Resettlement Policy Guidelines for Settlements in High Risk Zones” will be issuedPreparation of two policy proposals by DGR, to update Law 46 of 1988 and Decree Law 919 of 1989. | Same | Progress is satisfactory thus far with more than 80% of the "PolicyGuidelines for Settlements in High Risk Zones" already completed (June 2011 ISR).  | SameThe team will continue to monitor progress. |
| COMPONENT D:Enhanced capacity to promote risk awareness and emergency preparedness  | Same | 88 municipalities have received in depth environmental education for risk awareness  | 112 municipalities have received in depth environmental education for risk awareness | The indicator was revised as the program of work associated with Component D was defined in 2009 with a more in-depth training than originally envisioned. Implementation began in 2010 and the associated targets were reduced then to reflect a more comprehensive program. According to the June 2011 ISR, this activity has been completed in 46 municipalities. | SameThe Bank team will continue to monitor progress.Monitoring will continue to ensure that the target is reached. |
| COMPONENT E:Strategy developed to cover the “residual risk” of the State | Same | Policy recommendations to reduce government risk exposure development (“Policy Guidelines for Financial Protection Mechanisms against Disasters” ) and final action plan adopted by MHCP by the end of the project  | Same | Serious consultations between implementing agencies (MHCP-DNP) on the strategy to cover the “residual risk” of the state are taking place. Progress is satisfactory thus far with more than 60% of the proposed document already completed (June ISR).  | SameMonitoring will continue to guarantee the successful implementation of this component  |

**ANNEX 2:
Reallocation of Proceeds**

**COLOMBIA –National Disaster Vulnerability Reduction Project First Phase APL**

**P082429**

**Loan No. 7293-CO**

**Restructuring Paper**

1. Proceeds for the Colombia, National Disaster Vulnerability Reduction Project First Phase APL, Loan No. 7293-CO, P082429 will be reallocated as follows:

|  |  |  |  |
| --- | --- | --- | --- |
| **Category of Expenditure\*** | **Allocation (US$)** | **% of Expenditures to be Financed** | **% of Loan Financing** |
| *Current* | *Current* | *Revised* |  | *Current* | *Revised* |
| **Category 1:** Goods, works, services,training, and Operatingcosts under Parts A, B.1, B.3, C, D and E.1 of the Project | 21,500,000.00 | 37,634,384.80 | 100% | 14% | 36.13% |
| **Category 2:** Goods, works, and services with respect to Risk Reduction Investments under Part B.2 of the Project | 88,500,000.00 | 72,365,615.20 | 100% | 86% | 63.87% |

\* note that Category 3, Critical Imports for disaster emergency assistance under Part E.2 of the Project, for US$150,000,000.00, 50% of expenditures to be financed, was cancelled as per the Project Restructuring of May, 2009. A DPL with CAT DDO was processed instead.

1. The project has made significant progress towards achieving its development objectives, as explained in the Project Status section of the Restructuring Paper. Progress in project implementation is Satisfactory. With this restructuring, the project development objectives continue to be achievable. A revised implementation schedule and procurement plan (dated October 19, 2011) has been approved and is on file.
2. The proposed reallocation is necessary to fulfill the goals of the Project. Category 1 has disbursed to date a total of US$15.2 million, leaving only US$0.3 million from the first reallocation as of June 30, 2011, and disbursement projections for 2011 and 2012 equal the total budget for this category as of the second reallocation, or US$21.5 million. It is not anticipated that the Government will fully execute loan proceeds associated with Category 2 based on low disbursement in 2010 (US$0.6 million) and in 2011 (US$0.3 million). Therefore, the Borrower’s request to allocate all remaining funds from Category 2 to Category 1 is in accordance with disbursement progress.
3. In addition, the GoC has requested approval to increase the threshold of the Special Account (used for Category 1) from US$2 million to US$4.5 million (a 125% increase). The GOC is making this request to allow the implementing agency to achieve the investment objectives planned for this category by the new closing date, including making progress on the commitments already established. As can be seen by the disbursements to date, the average amount of each Withdrawal Application is approximately US$0.8 million. For this reason, a ceiling of US$2 million could affect project implementation, which now falls entirely under Category 1. As per the arrangements for the Flow of Funds currently in place, component implementation for Category 1 requires an advance from the loan into a Special Account (SA), which is used to finance expenditures carried out by the implementing agency directly or by other agencies as per subsidiary agreements. The Bank team finds this request well grounded, since Category 1 will now total US$38 million, and Sas usually amount to roughly 10% of the amount.

**Category 1: Estimated Disbursements (US$ million per Bank Fiscal Year (FY))**

|  |  |  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **FY** | **2006** | **2007** | **2008** | **2009** | **2010** | **2011** | **2012**  | **2013** | **2014** | **Total** |
| First semester | 0.05 | 0.35 | 2.0 | 2.0 | 1.1 | 3.2 | 3.4 | 4.0 | 2.0 | 18.1 |
| Second semester | 0.05 | 0.35 | 2.2 | 2.5 | 2.0 | 3.3 | 4.4 | 4.0 | 0.7 | 19.5 |
| Cumulative | 0.1 | 0.7 | 4.2 | 4.5 | 3.1 | 6.5 | 7.8 | 8.0 | 2.7 | 37.6 |

\*Note that of the US$110 million Loan total, US$88.5 million has been disbursed. A total of US$21.5 million remains undisbursed, which would all now be under Category 1. At project completion, total disbursement for Category 1 should be US$37.6 million.

1. Reallocated loan proceeds will be allocated on goods, works, services and training and operating costs under Components A (Disaster Risk Identification), B1 (Risk Analysis for Regional and Municipal Development Plans), B3 (Improving Effectiveness of Local Risk Reduction Measures), C (Institutional Development), D (Awareness and Preparedness), and E1 (Development of a Risk Financing Strategy) of the program which will include (Table 1):
2. Further development and refinement of the integrated risk management information system to consolidate proper measurement and monitoring of local risk management activities, and to strengthen articulation with existing sectoral information systems *(Component A1)*.
3. Continuation of equipment upgrading of national monitoring networks for seismology, accelerometers, and volcanology as defined in the 2010-2014 National Development *Plan (Component A2)*.
4. Enlarged geographical coverage of technical assistance to municipalities nationwide (from 65% to 100%) which includes an increase in the number of municipalities that have incorporated risk management in land use and territorial planning and that have developed Municipal Action Plans for Risk Management *(Component B1 and B3)*.
5. Continuation of policy development through the establishment of regulatory norms to support updating of the regulatory framework defined under the National Plan for Prevention and Attention of Disasters through the formulation of a National Plan for Disaster Risk Management *(Component C1)*.
6. Continuation of the technical and administrative activities that facilitate coordination and articulation of the executing agencies involved with the implementation of the Project, with emphasis on the synergy of strategies for risk management and prevention at the municipal and regional levels (*Component C2*).
7. Continuation of strengthening capacity to promote risk awareness and emergency preparedness covering a total of 112 municipalities *(Component D)*.
8. Further development of a national strategy for government disaster risk financial protection. The GoC already has included this commitment in the National Development Plan 2010-2014, under the Ministry of Finance and Public Credit (MHCP) (*Component E*).

**Table 1: Resource Allocation of Recategorized Resources**

|  |  |  |  |
| --- | --- | --- | --- |
| **Implementing Agency** | **Project Component** | **Activity** | **Total Appropriation 2011** |
|  **(US $)\*** |
| **INGEOMINAS** | A2 | Equipment upgrading for national seismic monitoring network | 5,340,464 |
| **DGR** | A1 | Implementation of integrated information system for the disaster prevention and relief. | 920,111 |
| B1/B3 | Technical assistance in local risk management at the municipal and departmental levels | 3,198,518 |
| C1 | Support for strengthening policies and financial instruments of Colombia National Plan for Prevention and Attention of Disasters  | 1,621,604 |
| **IDEAM** | A2 | Improving the identification, tracing and monitoring for early warning of hydro-meteorological hazards  | 2,129,164 |
| **INVIAS**  | A1 | Implementation of a comprehensive risk management system of transport networks for roads, rivers, railways and ports | 927,580 |
| **MAVDT** | D | National environmental risk management training | 319,213 |
| B1/B3 | Prevention and mitigation of risks in land use plans in territorial planning | 744,831 |
| C2 | Implementation of a technical coordination unit for t**he** reduction of fiscal vulnerability to national disasters | 638,427 |
| **MHCP** | E1 | Design, training and dissemination of the tools for the management and transfer of natural disaster risk at the national level | 274,524 |
|   |  | **TOTAL**  | **USD $ 16,134,384.80**  |
|  |  |

\* Note: The total for these activities is US$16,114,436, the difference being due to the exchange rate projections for 2012-2013.

**ANNEX 3:
Extension of Closing Date**

**COLOMBIA –National Disaster Vulnerability Reduction Project First Phase APL**

**P082429**

**Loan No. 7293-CO**

**Restructuring Paper**

1. The closing date for the Colombia, National Disaster Vulnerability Reduction Project First Phase APL, Loan No. 7293-CO, P082429 will be extendedfrom December 31, 2011 until August 31, 2013.
2. As discussed in the Project Status section of the Restructuring Paper, progress in project implementation is Satisfactory, and the project objectives continue to be achievable.
3. The proposed extension is necessary to fulfill the goals specified in the Project Appraisal Document. Furthermore, the Borrower is increasing the targets for 2011-2013, as noted in the Proposed Changes section of the Restructuring Paper. As per the documents requesting restructuring and extension of the closing date, the new target is to have 58% of municipalities with action plans for incorporating Risk in Land Use Plans and/or Municipal Risk Management Plans; 100% of municipalities with technical assistance on hazard risk reduction; and 112 municipalities covered by the environmental education for risk management component administered by MVCDT. The Bank team considers that the GoC’s request for extending the project closing date and the increase in targets for Category 1 is evidence of the GoC’s engagement on the project.
4. The Borrower has in place an action plan to complete the project by the new closing date. This plan reflects the new targets for Category 1. A revised procurement plan (dated October 19, 2011) has been approved and is on file.
5. This will be the first extension of the project closing date.
1. The Ministry of Housing, Cities and Territories retains the technical and administrative functions of its predecessor, the former Ministry of Environment, Housing and Territorial Development (MAVDT). [↑](#footnote-ref-1)