Liberia Social Safety Nets Project (P155293)


Implementing Agencies: Government of Liberia, Ministry of Gender, Children, and Social Protection

Key Dates

Key Project Dates
- Bank Approval Date: 28-Apr-2016
- Effectiveness Date: 20-Sep-2017
- Planned Mid Term Review Date: 30-Sep-2020
- Actual Mid-Term Review Date: 
- Original Closing Date: 31-Dec-2021
- Revised Closing Date: 31-Dec-2021

Project Development Objectives

Project Development Objective (from Project Appraisal Document)
The Project Development Objective (PDO) is to establish the key building blocks of a basic national safety net delivery system and provide income support to households who are both extremely poor and food insecure in the Republic of Liberia.

Has the Project Development Objective been changed since Board Approval of the Project Objective?
No

Components Table

<table>
<thead>
<tr>
<th>Name</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Strengthening of the National Social Safety Net System</td>
<td>$0.60 M</td>
</tr>
<tr>
<td>Cash Transfers to Extremely Poor and Food Insecure Households</td>
<td>$8.10 M</td>
</tr>
<tr>
<td>Project Management and Capacity Building</td>
<td>$1.30 M</td>
</tr>
</tbody>
</table>

Overall Ratings

<table>
<thead>
<tr>
<th>Name</th>
<th>Previous Rating</th>
<th>Current Rating</th>
</tr>
</thead>
<tbody>
<tr>
<td>Progress towards achievement of PDO</td>
<td>Moderately Satisfactory</td>
<td>Moderately Satisfactory</td>
</tr>
<tr>
<td>Overall Implementation Progress (IP)</td>
<td>Moderately Satisfactory</td>
<td>Moderately Satisfactory</td>
</tr>
<tr>
<td>Overall Risk Rating</td>
<td>Substantial</td>
<td>Substantial</td>
</tr>
</tbody>
</table>

Implementation Status and Key Decisions

Key project ratings (progress toward achievement of the project development objectives and implementation progress) continue to be Moderately Satisfactory (MS). Under Component 1, the Social Registry (SR) data collection pilot was completed in March 2020 just before the escalation of COVID-19 restrictions. The full data collection planned in April 2020 is currently on hold due to COVID-19. Following the pilot, the SR questionnaires were updated accordingly, and they are now ready for deployment as soon as travel and fieldwork are advisable by both the data collection firm and Government of Liberia. The MIS firm procurement was completed in April 2020 and on-boarding is taking place virtually. Under Component 2, the second quarterly payment of the Social Cash Transfer (SCT) was completed in March 2020, reaching 3,287 beneficiary households in Maryland and Grand Kru Counties. Parts of the Health and Nutrition Accompanying Measures were piloted in seven payment locations focusing on the promotion of cash usage to diversify food intake, COVID-19 sensitization, and the role of regular hand washing for family's health. The next quarterly payment is planned for June 2020. However, there are continued delays in procurement requiring urgent attention from...
the Government, including the recruitment of key personnel of the project implementation team and a service provider to support the roll-out of SCT's Home Gardening Accompanying Measure activities.

Risks

Systematic Operations Risk-rating Tool

<table>
<thead>
<tr>
<th>Risk Category</th>
<th>Rating at Approval</th>
<th>Previous Rating</th>
<th>Current Rating</th>
</tr>
</thead>
<tbody>
<tr>
<td>Political and Governance</td>
<td>Substantial</td>
<td>Substantial</td>
<td>Substantial</td>
</tr>
<tr>
<td>Macroeconomic</td>
<td>Substantial</td>
<td>High</td>
<td>High</td>
</tr>
<tr>
<td>Sector Strategies and Policies</td>
<td>Substantial</td>
<td>Substantial</td>
<td>Moderate</td>
</tr>
<tr>
<td>Technical Design of Project or Program</td>
<td>Substantial</td>
<td>Substantial</td>
<td>Substantial</td>
</tr>
<tr>
<td>Institutional Capacity for Implementation and Sustainability</td>
<td>Substantial</td>
<td>High</td>
<td>Substantial</td>
</tr>
<tr>
<td>Fiduciary</td>
<td>Substantial</td>
<td>High</td>
<td>High</td>
</tr>
<tr>
<td>Environment and Social</td>
<td>Moderate</td>
<td>Low</td>
<td>Low</td>
</tr>
<tr>
<td>Stakeholders</td>
<td>Moderate</td>
<td>Substantial</td>
<td>Moderate</td>
</tr>
<tr>
<td>Other</td>
<td>--</td>
<td>--</td>
<td>Moderate</td>
</tr>
<tr>
<td>Overall</td>
<td>Substantial</td>
<td>Substantial</td>
<td>Substantial</td>
</tr>
</tbody>
</table>

Results

PDO Indicators by Objectives / Outcomes

Establish the key building blocks of a basic national safety net delivery system

► Households with complete data records registered in the SR (Number, Custom)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>0.00</td>
<td>1,000.00</td>
<td>67,000.00</td>
</tr>
<tr>
<td>Date</td>
<td>28-Apr-2016</td>
<td>01-Nov-2019</td>
<td>18-May-2020</td>
<td>31-Dec-2021</td>
</tr>
</tbody>
</table>

► Proportion of cash transfer beneficiary households in the target counties below the extreme poverty line (Percentage, Custom)

<table>
<thead>
<tr>
<th></th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>100.00</td>
<td>100.00</td>
<td>70.00</td>
</tr>
</tbody>
</table>
Provide income support to households who are both extremely poor and food insecure

<table>
<thead>
<tr>
<th>Date</th>
<th>28-Apr-2016</th>
<th>01-Nov-2019</th>
<th>18-May-2020</th>
<th>31-Dec-2021</th>
</tr>
</thead>
</table>

- Direct project beneficiaries, disaggregated by (i) Female-headed households and (ii) Male-headed households (Text, Custom)

<table>
<thead>
<tr>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>3,423</td>
<td>3,451</td>
</tr>
<tr>
<td>Date</td>
<td>28-Apr-2016</td>
<td>01-Nov-2019</td>
<td>18-May-2020</td>
</tr>
</tbody>
</table>

- Direct project beneficiaries, disaggregated by (i) Female-headed households (Text, Custom Breakdown)

<table>
<thead>
<tr>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>2,834</td>
<td>2,820</td>
</tr>
<tr>
<td>Date</td>
<td>28-Apr-2016</td>
<td>01-Nov-2019</td>
<td>18-May-2020</td>
</tr>
</tbody>
</table>

- Direct project beneficiaries, disaggregated by (ii) Male-headed households (Text, Custom Breakdown)

<table>
<thead>
<tr>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>589.00</td>
<td>631.00</td>
</tr>
<tr>
<td>Date</td>
<td>28-Apr-2016</td>
<td>01-Nov-2019</td>
<td>18-May-2020</td>
</tr>
</tbody>
</table>

- Share of cash transfer beneficiaries who eat at least one meal a day (Percentage, Custom)

<table>
<thead>
<tr>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>80.00</td>
<td>80.00</td>
</tr>
<tr>
<td>Date</td>
<td>28-Apr-2016</td>
<td>01-Nov-2019</td>
<td>18-May-2020</td>
</tr>
</tbody>
</table>

- Share of project beneficiaries satisfied with project interventions (Percentage, Custom)

<table>
<thead>
<tr>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>0.00</td>
<td>0.00</td>
</tr>
<tr>
<td>Date</td>
<td>28-Apr-2016</td>
<td>01-Nov-2019</td>
<td>18-May-2020</td>
</tr>
</tbody>
</table>

Overall Comments

While there has been progress in completing the SR pilot and finalization of the software solution for data collection, the full data collection is yet to begin due to COVID-19 restrictions. The signed contract with the data collection firm is to reach 200,000 households and this increase from the original target will be reflected in the upcoming AF processing (that will include a restructuring). The proposed revisions to the indicator on "eating at least one meal a day" and the breakdown of "female-headed vs male-headed households" in order to better
reflect country context and implementation on the ground are being discussed and will be included in the upcoming AF processing. Note that the disaggregation of project beneficiaries has been reporting the number of female/male cash transfer recipients.

### Intermediate Results Indicators by Components

#### Strengthening of the National Social Safety Net System

<table>
<thead>
<tr>
<th>SP programs utilizing the SR (Number, Custom)</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>0.00</td>
<td>0.00</td>
<td>3.00</td>
</tr>
<tr>
<td>Date</td>
<td>28-Apr-2016</td>
<td>01-Nov-2019</td>
<td>18-May-2020</td>
<td>31-Dec-2021</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Proportion of cash transfer beneficiaries with payment tracking records logged in MIS (Percentage, Custom)</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>0.00</td>
<td>0.00</td>
<td>90.00</td>
</tr>
<tr>
<td>Date</td>
<td>28-Apr-2016</td>
<td>01-Nov-2019</td>
<td>18-May-2020</td>
<td>31-Dec-2021</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Proportion of grievance and redress cases raised under the SCT program recorded in the MIS (Percentage, Custom)</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>0.00</td>
<td>0.00</td>
<td>80.00</td>
</tr>
<tr>
<td>Date</td>
<td>28-Apr-2016</td>
<td>01-Nov-2019</td>
<td>18-May-2020</td>
<td>31-Dec-2021</td>
</tr>
</tbody>
</table>

#### Cash Transfers to Extremely Poor and Food Insecure Households

<table>
<thead>
<tr>
<th>Average share of cash transfer beneficiaries receiving quarterly cash transfers (Percentage, Custom)</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
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<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>95.00</td>
<td>95.25</td>
<td>90.00</td>
</tr>
<tr>
<td>Date</td>
<td>28-Apr-2016</td>
<td>01-Nov-2019</td>
<td>18-May-2020</td>
<td>31-Dec-2021</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Share of cash transfer beneficiaries with at least one IEC session on nutrition (Percentage, Custom)</th>
<th>Baseline</th>
<th>Actual (Previous)</th>
<th>Actual (Current)</th>
<th>End Target</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value</td>
<td>0.00</td>
<td>0.00</td>
<td>26.00</td>
<td>80.00</td>
</tr>
</tbody>
</table>
Overall Comments

While there has been progress in completing the SR pilot and finalization of the software solution for data collection, the full data collection is yet to begin due to COVID-19 restrictions. The MIS contract was recently signed and on-boarding of the firm is ongoing. Grievance cases continued to be captured manually by the project and resolved accordingly, led by the project's GRM Officer with support from local communities through the established Community Social Protection Committee (CSPC) structure. Once the MIS is operational, the GRM data will be captured accordingly. The IEC session on (health and) nutrition was piloted during the SCT payment in March 2020. The proposed revision to the method of measurement for “improved nutrition” is being discussed and will be included in the upcoming AF processing/restructuring.

Performance-Based Conditions

Data on Financial Performance

Disbursements (by loan)

<table>
<thead>
<tr>
<th>Project</th>
<th>Loan/Credit/TF</th>
<th>Status</th>
<th>Currency</th>
<th>Original</th>
<th>Revised</th>
<th>Cancelled</th>
<th>Disbursed</th>
<th>Undisbursed</th>
<th>% Disbursed</th>
</tr>
</thead>
<tbody>
<tr>
<td>P155293</td>
<td>IDA-57910</td>
<td>Effective</td>
<td>USD</td>
<td>10.00</td>
<td>10.00</td>
<td>0.00</td>
<td>2.64</td>
<td>7.45</td>
<td>26%</td>
</tr>
<tr>
<td>P155293</td>
<td>TF-A6428</td>
<td>Effective</td>
<td>USD</td>
<td>1.20</td>
<td>1.20</td>
<td>0.00</td>
<td>1.07</td>
<td>0.13</td>
<td>89%</td>
</tr>
</tbody>
</table>

Key Dates (by loan)

<table>
<thead>
<tr>
<th>Project</th>
<th>Loan/Credit/TF</th>
<th>Status</th>
<th>Approval Date</th>
<th>Signing Date</th>
<th>Effectiveness Date</th>
<th>Orig. Closing Date</th>
<th>Rev. Closing Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>P155293</td>
<td>IDA-57910</td>
<td>Effective</td>
<td>28-Apr-2016</td>
<td>19-Sep-2016</td>
<td>20-Sep-2017</td>
<td>31-Dec-2021</td>
<td>31-Dec-2021</td>
</tr>
</tbody>
</table>
### Cumulative Disbursements

![Cumulative Disbursements Graph](image)

### PBC Disbursement

<table>
<thead>
<tr>
<th>PBC ID</th>
<th>PBC Type</th>
<th>Description</th>
<th>Coc</th>
<th>PBC Amount</th>
<th>Achievement Status</th>
<th>Disbursed amount in Coc</th>
<th>Disbursement % for PBC</th>
</tr>
</thead>
</table>

### Restructuring History

Level 2 Approved on 30-Jul-2019

### Related Project(s)

P173129-Additional Financing for Liberia Social Safety Nets Project (LSSN), P173145-Additional Financing for Liberia Social Safety Nets Project (LSSN-AF)