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Implementation Status & Results
Moldova
GOVERNMENT`S CENTRAL PUBLIC ADMINISTRATION REFORM (CPAR) (P105602)

Operation Name: GOVERNMENT`S CENTRAL PUBLIC ADMINISTRATION REFORM (CPAR) (P105602) | Project Stage: Implementation | Seq.No: 9 | Status: ARCHIVED | Archive Date: 13-Oct-2012

Country: Moldova | Approval FY: 2007

Product Line: Recipient Executed Activities | Region: EUROPE AND CENTRAL ASIA | Lending Instrument: Technical Assistance Loan

Implementing Agency(ies): Government Office

Key Dates

Board Approval Date	11-Jul-2006	Original Closing Date	31-Dec-2008	Planned Mid Term Review Date		Last Archived ISR Date	08-Apr-2012
Effectiveness Date	11-Jul-2006	Revised Closing Date	31-Dec-2012	Actual Mid Term Review Date	03-Jun-2010		

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

Strengthening institutional capacity of the public administration for better policymaking, policy implementation and efficient use of public resources

Has the Project Development Objective been changed since Board Approval of the Project?

○ Yes ◉ No

Component(s)

Component Name	Component Cost
Institutional reorganization	2.10
Government Policy -making capacity	4.12
Merit-based civil service	3.24
Communication and participation	0.26
TF Management and Auditing	0.52

Overall Ratings

	Previous Rating	Current Rating
Progress towards achievement of PDO	Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Moderately Satisfactory	Satisfactory
Overall Risk Rating		Moderate

Implementation Status Overview

During 2011 and the first half of 2012, State Chancellery continued to make good progress in implementing the activities supported through CPAR MDTF, and the project is on track

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to achieve its development objectives by the current closing date.

The Government requested an extension of CPAR MDTF until December 31, 2013 to use the remaining grant balance for selected additional activities proposed for 2013.

Locations

No Location data has been entered

Results

Project Development Objective Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
(a) The institutional system is streamlined and consolidated around key policy areas, with Ministries playing a leading role in policy development and coordination of implementation.	☐	Text	Value	Functions and legal status of government bodies are not aligned. Responsibilities for policy areas overlap. Legal regulation for organization of public administration is absent	The Government reorganization undertaken in winter-spring 2010 was guided by the functional review findings. In result, significantprogress was achieved in consolidating the institutional system around key policy areas. 130 Government decisions related to reorganization were approved and 12 legal provisions were enacted by Parliament. The number of government agencies was reduced from 16 to 8. Policy coordination units were created in the ministries and central agencies.	Delineation of policy and implementation functions complete at central government level
			Date	01-Jun-2006	30-Jun-2012	31-Dec-2012
			Comments			
(b) The GO and the MoF coordinate and control the quality of Ministries' policy proposals within a rolling MTEF. Policy managementsystem established and functioning	☐	Text	Value	No formal policy coordination mechanisms or institutional system are inplace. The MoEc is responsible for national planning. New policies are approved regardless of fiscal implications	Policies, strategic planning and external assistance division established within the State Chancellery and is operational. Inter-ministerial Strategic Planning Committee established and is functioning. Policy Coordination Division plays a key role in preparing MTEF , in close cooperation with the MoF. Special technical committees on the	Institutional system, including policy units, central policy coordination, and methodologies are established and operational

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					sector level are also established for facilitation of anopen dialog during the MTEF preparation.	
			Date	01-Jun-2006	30-Jun-2012	31-Dec-2012
			Comments			
Legislation on civil service and public administration, compatible with EU practice, approved and implemented	☐	Text	Value	Civil service law (1995) does not require merit based competitive selection. The civil service management system is absent. Appointments are non competitive. A law on public administration absent	Both laws approved. New civil service law is in force since 2009. Implementing regulations for the civil service law fully developed. Civil Service Classification and grading system developed and approved. Law on Public Administration approved in April 2012.	Civil service legislation approved and enforced. Public Administration is regulated by law.
			Date	01-Jun-2006	30-Jun-2012	31-Dec-2012
			Comments			
Central civil service management instituted to enforce merit based recruitment and promote effective personnel management practices	☐	Text	Value	Central civil service management capacity absent. Central oversight andenforcement of civil service legislation does not exist.	Personnel policy division established within the State Chancellery and is functioning. The capacity to enforce civil service law and coordinate HR units is being developed through training and consultative support. Development of civil service register is close to completion.	Central CS unit set up and its capacity to enforce civil service law and effective personnel policies created. Civil service register is operational and enables effective oversight of personnel policies
			Date	01-Jun-2006	30-Jun-2012	31-Dec-2012
			Comments			

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Intermediate Results Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Civil Service legislation drafted	☐	Text	Value	1995 law on civil service does not meet criteria o competitive merit-based selection. Political and administrative positions are not clearly separated.	New civil service law is in force since 2009, 10 supporting regulations developed and enacted	The new Civil Service Law, compatible with EU practices, is approved by Parliament and enters into force.
			Date	01-Jun-2006	30-Jun-2012	31-Dec-2012
			Comments		target achieved	

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The system of management of public administration reform is institutionalized	☐	Text	Value	The Government does not have institutional capacity to implement public administration reform	The capacity of State Chancellery for public administration reform management has improved after its 2010 reorganization. Central division for policy coordination was strengthened and formally assigned the rresponsibility for managing public administration reformunder the leadership of the Secretary General of the State Chancellery.	Sustainable capacity to implement public administration reform is established. Units set up, staffed and trained.
			Date	01-Jun-2005	30-Jun-2012	31-Dec-2012
			Comments			
Government policy management capacity strengthened	☐	Text	Value			
			Date			
			Comments	The new intermediate result including three sub-indicators listed below was added with approval of additional financing in 2011. Baseline and target values were defined for sub-indicators only		
Sector expenditure planning capacity at the line ministry level strengthened	☐	Text Sub Type Breakdown	Value	5 line ministries prepare sector expenditures plans with the use of new strategic planning instruments with support from DFID project	All line ministries attempted to use new strategic planning tools for development of sector expenditures plans with methodology support from CPAR MDTF	Sector expenditures plans for at least 8 line ministries are fully aligned with the tools for strategic planning, other ministries make good progress in their adoption.
			Date	31-Dec-2010	30-Jun-2012	31-Dec-2012
			Comments	sub-indicator added with approval of additional financing in 2011	sub-indicator expected to be achieved by the target date	
Strategic planning capacity in the Center of Government strengthened	☐	Text Sub Type Breakdown	Value	National development strategy is outdated and does not provide a useful basis for Government medium-term activity planning and budgeting	Moldova 2020 national strategic vision document finalized through participatory process and is under implementation	New national strategic vision document finalized through participatory process and is under implementation

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			Date	31-Dec-2010	30-Jun-2012	31-Dec-2012
			Comments	sub-indicator added with approval of additional financing in 2011	target value achieved	
Mechanisms for NPC operations developed and functioning	☐	Text Sub Type Breakdown	Value	Only 2 ad-hoc NPC working groups created	Working groups created for each priority of the NPC	CPA's rules and procedures for cooperation with NPC's working groups agreed by all stakeholders (CPA, NCP) and formally approved bythe Government.
			Date	31-Dec-2010	30-Jun-2012	31-Dec-2012
			Comments	sub-indicator added with approval of additional financing in 2011	target expected to be achieved by the target date	
Reorganization of public administration has taken place in line with the principle of functional delineation and matching the role of government underpinned by national strategic documents	☐	Text	Value	Policy and implementation functions are not well allocated. Staffing levels and resources do not match government strategies.	Reorganization of the Government in winter-spring 2010 took into account the recommendations of the earlier functional reviews supported by the project and followed the principles of functional delineation and focus on strategic priorities. Law on Government amended and competencies delimited. Number of Central Public Administration bodies reduced from 29 to 24, number of agencies reduced from 16 to 8. Government strategic planning committee has been re-established and is functioning.	Recommendations for functional allocations in line with good governance principles and government strategies are formulated and reorganization plan is endorsed
			Date	01-Jun-2005	30-Jun-2012	31-Dec-2012
			Comments			
Legal basis for organization and functioning of public administration has been developed and approved	☐	Text	Value	There is no any legal act that stipulates the principles of organization of public administration, including structuring and accountability	The law on public administration has been approved by Parliament in April 2012	A law on public administration is approved and enforced
			Date	01-Jun-2005	30-Jun-2012	31-Dec-2012
			Comments		target achieved	

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Data on Financial Performance (as of 26-Sep-2012)

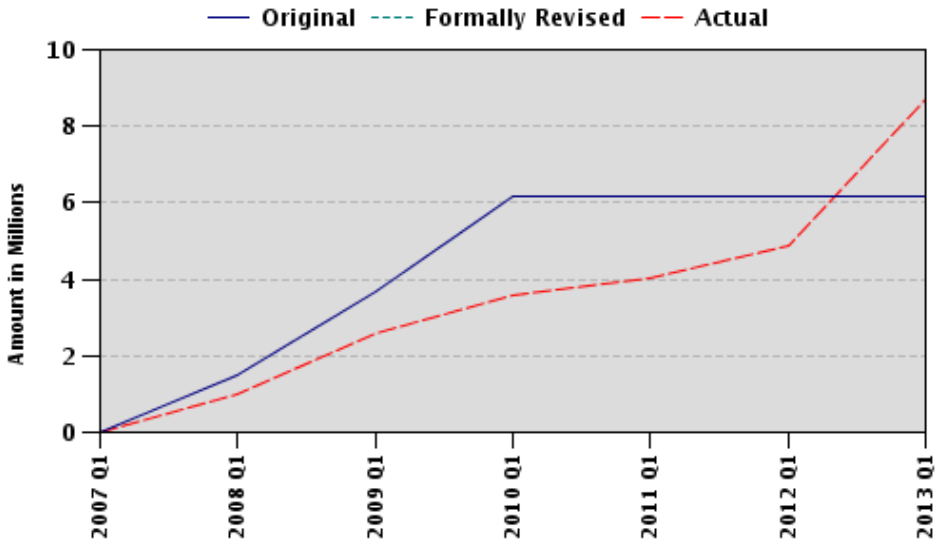
Financial Agreement(s) Key Dates

Project	Ln/Cr/Tf	Status	Approval Date	Signing Date	Effectiveness Date	Original Closing Date	Revised Closing Date
P105602	TF-56601	Effective	11-Jul-2006	11-Jul-2006	11-Jul-2006	31-Dec-2008	31-Dec-2012

Disbursements (in Millions)

Project	Ln/Cr/Tf	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P105602	TF-56601	Effective	USD	6.15	9.90	0.00	8.72	1.18	88.00

Disbursement Graph



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Key Decisions Regarding Implementation

Decision on extension of the grant closing date is expected to be taken by the World Bank in the fall, subject to the confirmation by the partner donors of their support of the government request.

Restructuring History

Level two Approved on 09-Dec-2010

Related Projects

There are no related projects.